

**Notice of a public
Decision Session - Executive Member for Children, Young People
and Education**

To: Councillor Cuthbertson

Date: Tuesday, 12 October 2021

Time: 10.00 am

Venue: The George Hudson Board Room - 1st Floor West
Offices (F045)

AGENDA

Notice to Members – Post Decision Calling In:

Members are reminded that, should they wish to call in any item* on this agenda, notice must be given to Democratic Services by **4:00pm on Thursday 14 October 2021**.

*With the exception of matters that have been the subject of a previous call in, require Full Council approval or are urgent which are not subject to the call-in provisions. Any called in items will be considered by the Customer and Corporate Services Scrutiny Management Committee.

Written representations in respect of items on this agenda should be submitted to Democratic Services by at **5.00pm on Friday 8 October 2021**.

1. Declarations of Interest

At this point in the meeting, the Executive Member is asked to declare:

- any personal interests not included on the Register of Interests;
- any prejudicial interests;
- any disclosable pecuniary interests

which they may have in respect of business on this agenda.

- 2. Minutes** (Pages 3 - 4)
To approve and sign the minutes of the Decision Session held on 14 September 2021.

3. Public Participation

At this point in the meeting members of the public who have registered to speak can do so. Members of the public may speak on agenda items or on matters within the remit of the committee. The deadline for registering at this meeting is at **5:00pm on Friday 8 October 2021.**

To register to speak please visit www.york.gov.uk/AttendCouncilMeetings to fill out an online registration form. If you have any questions about the registration form or the meeting please contact the Democracy Officer for the meeting whose details can be found at the foot of the agenda.

Webcasting of Remote Public Meetings

Please note that, subject to available resources, this remote public meeting will be webcast including any registered public speakers who have given their permission. The remote public meeting can be viewed live and on demand at www.york.gov.uk/webcasts.

During coronavirus, we've made some changes to how we're running council meetings. See our coronavirus updates (www.york.gov.uk/COVIDDemocracy) for more information on meetings and decisions.

- 4. SEND Strategy 2021-2025** (Pages 5 - 22)
This report presents the SEND Strategy 2021-25. The strategy has been approved by the CCG Executive and the Executive Member is asked to approve the strategy on behalf of City of York Council.
- 5. Urgent Business**
Any other business which the Executive Member considers urgent under the Local Government Act 1972.

Democracy Officer:
Name: Angela Bielby
Contact Details:
Telephone – (01904) 552599
Email – a.bielby@york.gov.uk

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports

Contact details are set out above.

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 (01904) 551550

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Coronavirus protocols for attending Committee Meetings at West Offices

If you are attending a meeting in West Offices, you must observe the following protocols.

Good ventilation is a key control point, therefore, all windows must remain open within the meeting room.

If you're displaying possible coronavirus symptoms (or anyone in your household is displaying symptoms), you should follow government guidance. You are advised not to attend your meeting at West Offices.

Testing

The Council encourages regular testing of all Officers and Members and also any members of the public in attendance at a Committee Meeting. Any members of the public attending a meeting are advised to take a test within 24 hours of attending a meeting, the result of the test should be negative, in order to attend. Test kits can be obtained by clicking on either link: [Find where to get rapid lateral flow tests - NHS \(test-and-trace.nhs.uk\)](https://www.nhs.uk/conditions/coronavirus/covid-19/testing/rapid-lateral-flow-tests/), or, [Order coronavirus \(COVID-19\) rapid lateral flow tests - GOV.UK \(www.gov.uk\)](https://www.gov.uk/guidance/order-coronavirus-covid-19-rapid-lateral-flow-tests). Alternatively, if you call 119 between the hours of 7am and 11pm, you can order a testing kit over the telephone.

Guidelines for attending Meetings at West Offices

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- You may wish to wear a face covering to help protect those also attending.
- You should wear a face covering when entering West Offices.
- Visitors to enter West Offices by the customer entrance and Officers/Councillors to enter using the staff entrance only.
- Ensure your ID / visitors pass is clearly visible at all time.
- Regular handwashing is recommended.
- Use the touchless hand sanitiser units on entry and exit to the building and hand sanitiser within the Meeting room.
- Bring your own drink if required.
- Only use the designated toilets next to the Meeting room.

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- Avoid the use of public transport where possible
- Follow government guidance in relation to self-isolation.

You should also:

- Advise the Meeting organiser so they can arrange to assess and carry out additional cleaning
- Do not remain in the building any longer than necessary
- Do not visit any other areas of the building before you leave

If you receive a positive test result, or if you develop any symptoms before the meeting is due to take place, **you should not attend the meeting.**

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City of York Council

Committee Minutes

Meeting	Decision Session - Executive Member for Children, Young People and Education
Date	14 September 2021
Present	Councillor Cuthbertson

9. DECLARATIONS OF INTEREST

The Executive Member was asked to declare any personal interests not included on the Register of Interests, any prejudicial interests or any disclosable pecuniary interests that he may have in respect of business on the agenda. He confirmed he had none.

10. MINUTES

Resolved: That the minutes of the Decision Session held on 19 January 2021 be approved and signed by the Executive Member as a correct record.

11. PUBLIC PARTICIPATION

It was reported that there had been no registrations to speak at the meeting under the Council's Public Participation Scheme.

12. NEW EARLY YEARS AND CHILDCARE PLACES ON LOWFIELD GREEN

The Executive Member considered a report that sought agreement to the setting up of an Early Years and Childcare Capital Panel to consider applications from local providers to create new early years and childcare places to meet parental demand arising from the new sustainable development on Lowfield Green.

The Head of Early Years and Childcare Service was in attendance to present the report. She explained the background to the creation of childcare places on the Lowfield Green. She noted that from the development a request was made for an early years yield, generating a contribution of 104k towards

creating 16 new early years places within the local vicinity and the request to the setting up a new Early Years and Childcare Capital Panel to commission the new early years and childcare places. She explained the Childcare Sufficiency Assessment that had been undertaken.

In response to questions from the Executive Member she confirmed that:

- Childcare providers would be required to make a formal application. She noted the requirements needed as part of the process.
- 80% occupancy at childcare settings was classed as full occupancy.
- The £6.5k per place was a sufficient amount per place for providers and there would be more information when applications had been received.
- The procurement framework and process would be undertaken by the council and through the council's procurement team with support from the legal and finance teams.
- The types of places needed would depend on the age of children who moved into the area.

The Executive Member welcomed the proposal and updates on progress made by the Early Years and Childcare Capital Panel. He then;

Resolved:

1. Agree to the setting up a new Early Years and Childcare Capital Panel to commission new early years and childcare places.
2. To receive a further report to consider the panel's recommendations and give formal approval to the successful bids for Lowfield Green.

Reason: In order to create new early years and childcare places to meet parental demand that will arise from a new sustainable development on Lowfield Green.

Cllr I Cuthbertson, Executive Member
[The meeting started at 10.00 am and finished at 10.14 am].



**Decision Session- Executive Member for
Education, Children and Young People**

12 October 2021

Report of the Assistant Director, Education and Skills

The SEND Strategy, 2021-2025

Summary

1. The SEND Strategy has been developed as part of our SEND improvement journey following the inspection of the local area in December 2019. The SEND Strategy has been co-produced by the local area partners across the local authority, health and the parent/carer forum. It builds on the progress we have made since 2019 and outlines our ambitions for the future. The strategy has been approved by the CCG Executive and the Executive member is asked to approve the strategy on behalf of City of York Council.

Recommendations

2. The Executive Member is asked to

1. Consider and approve the contents of the SEND Strategy (0-25yrs), 2021-25

Reason: The strategy sets the priorities for the local area and provides the strategic framework to ensure that partners commit to delivering continuous improvements in the lived experience of children, young people with special education needs and disabilities.

Background

3. The previous SEND strategy was developed in 2016 and covered the period 2016-20. Following the local area SEND inspection in 2019 an extensive review of the previous strategy has taken place and this process has informed the development of the SEND Strategy, 2021-25.

4. The SEND Strategy, 2021-25 (Annex A) outlines our learning from the work partners have done following our written statement of action. The experience of working on the written statement has made us ambitious for change and as a local area SEND has now become a shared priority across education, health and care. The SEND Strategy, 2021-25 is also evidence of the improvements we have made in co-production. The previous strategy was developed through a process of consultation and co-production. The work we have done on developing this strategy has demonstrated the continuous improvements that have been made across education, health and care in working in a co-integrated way.

5. The strategy is built on the following priorities:

The voice of children, young people and families are visible in all that we do.

- Ensure sufficiency of support through joint working across the local area partnership, adopting evidence based commissioning using the joint strategic needs assessment (JSNA)
- All children and young people identified as having special educational needs have their needs identified early, are supported in the local area as far as possible and are able to access a range of provision that results in success and achievement
- All children and young people are able to experience a smooth transition at key points throughout their education and into adulthood

6. Delivery of the strategy will be kept under annual review through the formal governance mechanisms which exist within the local area partnership, including the CCG Executive, Health and Wellbeing Board and the SEND Improvement Board. The local area partnership will also further embed co-production by ensuring that the voice of children, young people and their families drives decisions about future service development and delivery between 2021-25.

Consultation

7. The strategy has been consulted on widely with partners across education, health and care. The strategy has been co-produced with the parent/carer forum and young people.

Council Plan

8. The SEND Strategy supports the Council's priority to ensure a better start for children and young people through ensuring that children and young people with SEND are able to live their best life in York.

Contact Details

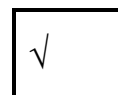
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Chief Officer Responsible for the report:

Jamaila Hussain
Director, Prevention and Commissioning

Report Approved

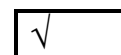


Date

4/10/21

Wards Affected: *List wards or tick box to indicate all*

All



For further information please contact the author of the report

Annexes

Annex A: SEND Strategy, 2021-22

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SEND Strategy for children, young people and families in York

September 2021 – September 2025

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Foreword

In York we are ambitious for our children and young people with Special Educational Needs and Disabilities and want them to achieve strong outcomes. We know that we have got a lot to do following our SEND Inspection in 2019. This SEND Strategy builds on the progress that has already been made to date, it sits alongside our Written Statement of Action as we continue to demonstrate that improvements have been achieved, that we become the best that we can and that we can maintain that improvement journey.

We are committed to listening to children, young people and families, that every conversation starts with the child, and that our services are locally delivered and match local need. We will make sure that the decisions we make will be evidence based, and that we can show impact using our co-produced outcomes framework. Through strong partnership working we are all aiming to secure that our children and young people in York succeed and are happy, healthy and safe.

This strategy sets out our key priorities. We are committed to working together with children, young people, their families, and all partners across education, health and care to achieve these so that we make a real difference for children and young people with SEND in York.

Director of People,
City of York Council

York Parent Carer
Forum

Accountable Officer,
Vale of York Clinical
Commissioning
Group

Our Vision

The ambition is to be the best that we can, that York is a City that is inclusive for all, that services are delivered at the right time and from the right places, that all of our children succeed and are happy, healthy and safe.

We continue to address the areas identified during the SEND inspection in 2019.

As we plan for recovery from the pandemic, we know that this has had an impact on children, young people, families and all our partners. Our city will recover but this will take time, and we acknowledge the financial pressures that we currently face. This means that we have to make sure that our finite resources are used to best effect, directed at those who most need support in our local area.

This strategy has been co-produced and has been informed by our joint strategic needs assessment, self evaluation framework and corporate priorities in the council and the Vale of York Clinical Commissioning Group. The introduction of integrated health and care systems and place based, needs-led commissioning brings new opportunities to ensure that children and young people with

SEND are better supported across all their needs.

This strategy sets out our priorities for children and young people with SEND in York, for the next four years. As a partnership, we have identified the following priorities:

1. The voice of children and young people is paramount
2. The right support is in the right place at the right time
3. Children and young people's needs are identified at the earliest opportunity
4. Effective transition is secured so that young people are able to live the best adult lives that they can



Why have we set the priorities that we have?

Young people, parents and carers have told us that the most important outcomes that all children and young people should achieve are:

- I am healthy
- I have a choice and am heard
- I am safe
- I achieve my goals
- I am included
- I can overcome challenges and difficulties on my own or with support
- I am becoming independent

These statements are the basis of our outcomes framework and what we will measure ourselves against. We want to make sure that in order to secure these outcomes that children are listened to, their needs identified, that support is available for them to achieve and are supported to live the best adult lives they can.

Our Joint Strategic Needs Assessment (JSNA) tells us that York has an older population and fewer children than other parts of the country. There are approximately 73,900 people under the age of 25 living in York. This includes 20,000 university students, mostly aged 18-22, who have moved to York to study.

Table 1

0-4 years	5-10 years	11-16 years	17-19 years	20-25 years
9,800	12,950	11,850	12,550	26,750

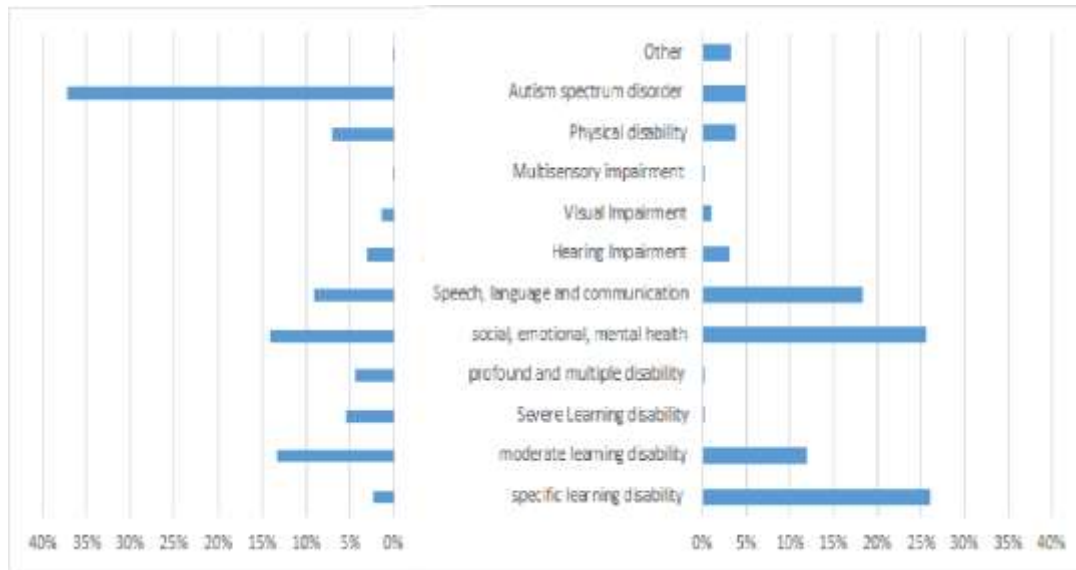
Nationally, the proportion of pupils with a special educational need and disability (January 2019) was 14.9% of the total pupil population. In York, 13% of pupils have SEND (January 2020); 9.6% have SEN-support, and 2.8% have an EHCP.

The graph below shows that a third of all EHCPs in York are for children and young people with a primary need of autism spectrum condition. This is the most common need type for the EHCP cohort. Social emotional and mental health is the second most common reason for an EHCP and, accounts for 14% of all current EHCPs.

The graph below shows that a third of all EHCPs in York are for children and young people with a primary need of autism spectrum condition.

Table 2

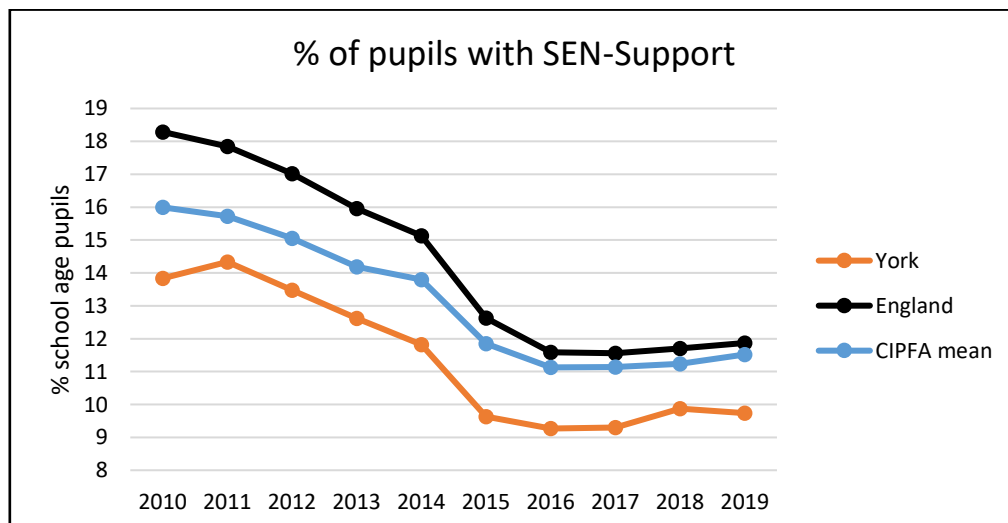
Need type by EHCP (left) and SEN-Support (right) for CYP in In York, January 2020 school census.



In young children, communication and interaction need is most prevalent; nearly half of KSI with SEN-support plans. From age eight cognition and learning need becomes more prevalent; 40% of SEN-support plans for 8-16 year olds. 28% of SEN-support plans for secondary age children are linked to social, emotional, or mental health need, and this rises slightly with age.

There was been a clear and sustained decrease in the proportion of pupils receiving SEN-support plans across the country between 2010 and 2015 this fell by a third across England, with similar reductions for pupils in York and York’s CIPFA neighbour areas. Since 2016, these proportions have stabilised, both in York and nationally. This reflects a national ambition set out on the Ofsted Special Educational Needs and Disability review.

Table 3



It was clear from speaking to parents of children and young people with SEND is that the transition points of moving into primary school, secondary school, and post 16 education were very salient for families. Parents often emphasised these years and experiences without prompting.

How will we hold ourselves to account?

We have a SEND Improvement Board that has representation from parents, and partners from education, health and social care. This board holds us all to account and ensures continuous improvement and progress is achieved. The diagram below sets out how important SEND is, and the accountable reporting structures across the local area.

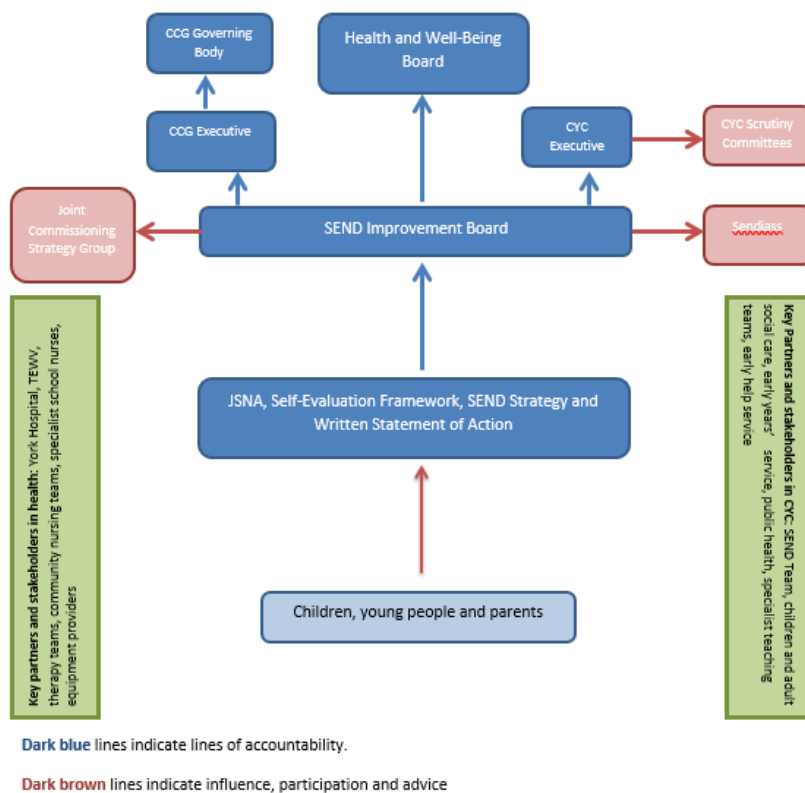


Figure 1

This strategy sets out our ambition to secure

The Local Area was inspected between 9 December – 13 December 2019 by Ofsted and the Care Quality Commission to judge the effectiveness of the area in implementing the reforms as set out in the Children and Families Act 2014. Whilst strengths were identified, the inspectors found significant weaknesses in four areas and therefore required the local area to produce a Written Statement of Action to set out how improvements were to be achieved.

Our written statement of action was judged fit for purpose by Ofsted in May 2020 and this plan continues to drive our improvement journey until we are re inspected.

In March 2020 the country was amidst a global pandemic Covid- 19. This has presented significant challenges for children, families, schools, settings and our organisations. The Parent Carer Forum hosted by York Inspirational Kids has continued to highlight the difficulties from a parental perspective, as has our local SENDIASS service. We continue to hear and learn from these experiences and this has shaped some of our practices going forward.

Since May 2020 the Council and the Vale of York Clinical Commissioning Group have made progress against all of the four areas requiring improvement but we accept that the improvement journey is ongoing and will take time to embed. We are committed to achieving inclusion in our local schools, being ambitious that children get the best start in life and have opportunities to live the best life that they can.

In December 2020 the first of two phases of a Joint Strategic Needs Assessment was completed for children and young people in York. This allowed us to consider local needs led data, and inform the key priorities in this strategy.

The Council established a 'People' Directorate in February 2021 creating an environment which secures working arrangements across children's and adult's services, provides greater opportunities to focus on joint assessment, planning and commissioning and support to achieve successful adulthood.

The current financial context means that both the Council and the CCG must ensure that all of our resources are used to best effect, can demonstrate that they are value for money and deliver good outcomes.

In February 2021 the Council set out an ambition to ensure that local services for SEND in York were sufficient, fit for purpose and reflected local need. An Inclusion review had been underway for a number of years, and by 2021 it was the right time to consult on a range of options that would see jointly commissioned SEND services in York be local shaped for children and young people.

Families had already told us that they want to tell their story once, see that their children progress and succeed, and are supported and prepared for a successful adult life. They have told us that they want to see that their children are included in education, have the same opportunities as others and that local provision fits with the needs of their children.

The strategy also connects with a number of cross cutting themes across the Local Area Partnership and we will assure ourselves that all of our activity also works towards

- Reducing child poverty
- Increasing the health and wellbeing of children and young people
- Ensuring the voice of children and young people is heard
- Creating communities that are safe, resilient and responsive to the diversity within them

How will we know we are making a difference?

York has had a SEND Improvement Board since 2020 to ensure there is improvement achieved against the Written Statement of Action and will monitor progress against this strategy, it has created a strong partnership for governance and accountability from the Council, the CCG, York Parent Carer Forum and SENDIASS.

This Board will also ensure the SEND Strategy is live, that actions are achieved and that we can evidence that continuous improvement is maintained and sustained.

This strategy and the key priorities outlined have been agreed as being the most important things to concentrate on by a range of stakeholders. All are accepting that we must be realistic in what we can do, concentrate on the right things that will make the most difference, and not over promise and under deliver. We will hold ourselves to account, we will use our Outcomes framework to demonstrate impact, and we will achieve together.

In July 2020 the CCG, and CYC held events with families and partners to determine what outcomes we want to measure our success against, they identified that children and young people should be able to indicate the following:

- I am safe
- I can overcome challenges and difficulties on my own or with support
- I achieve my goals
- I have choice and am heard
- I am included
- I am healthy
- I am becoming more independent

Every conversation should start with the child, make sure that children and young people are actively involved in planning and shaping their futures from early years to adulthood. Our way of working as a strong partnership will create better opportunities and demonstrate better outcomes. Working with families at the earliest opportunity through coordinated early identification, assessment and support



Four key priorities for the next four years.

Over the next 4 years our focus will be on 4 key priorities:

1. The voice of children, young people and families is visible in all that we do
2. Ensure sufficiency of support through joint working across the local area partnership, adopting evidence based commissioning using the JSNA
3. All children and young people identified as having special educational needs have their needs identified early, are supported in the local area and are able to access a range of provision that results in success and achievement
4. All children and young people are able to experience a smooth transition at key points throughout their education and into adulthood

Priority One – The voice of children and young people is paramount

Embed a practice model that every conversation starts with the child, that children, young people and families tell us that they have been included, heard and involved, and have only had to tell their story once

- Ensure that all children and young people with SEND are able to access information and communication in ways that promote their ability to be involved and express their views
- Ensure a wider reach of engagement from parents, carers, children and young people in York that reflects the full range of SEND. The York Parent Carer Forum drives forward partnership working with families in York alongside schools, partners, the Local Authority and the Clinical Commissioning Group
- Children and young people tell us that things are improving for them and that our plans to support them are of a good quality, meet their needs and are jointly produced with them.
- All parents, carers, children and young people tell us that they know how to get involved in joint partnership working if they want to.
- Young people tell us how they are working towards achieving their outcomes.
- Widen York Parent Carer representatives and reintroduce young peoples group with a wide representation of need
- Ensure that our young people in York help us to shape and develop our local communities, jointly commission and shape the services.
- Ensure all local strategic partners YSAB, PCF participate in the shaping and delivery of SEND and championing Inclusion.

Priority Two - The right support is in the right place at the right time

- The Inclusion Review 2021 ensures sufficiency for SEND Educational provision in York from 2021 onwards, with a particular focus on the needs of children with a profile of ASC and SLCN. That good graduation and support is evident in mainstream schools and settings, and children feel included in their local areas.
- The Integrated Care System (Humber Coast and Vale) programme will develop key priorities for children and young people in line with the NHS 10 year plan, including SEND. This will explore place based commissioning across education, health and social care in York.

- Development of the neurodevelopmental pathway 0 – 25, and the graduated approach of support available across the partnership pre and post assessment and diagnosis
- Recommissioning the York SENDIAS service by CYC and the CCG, so that families have access to high quality information and advice for their families.
- Implement the key worker programme for children and young people with autism, learning disabilities and complex needs. Key working will facilitate effective planning for improved outcomes and joint plans for children and young people with these profiles of need, ensuring their voices are heard throughout their journey
- Effective use of Section 75 to strengthen joint commissioning arrangements between CCG and CYC
- Young people and families work with us to develop and shape the Preparation for Adulthood model, ensuring sufficiency for post 16 education, being ambitious about employment and community opportunities, reducing loneliness and isolation.
- The Health and Care Alliance in York will set local direction and oversee delivery of Integrated systems for all ages and including SEND
- Improved data sharing at population level between agencies to support service planning and monitoring

Priority Three - Children and young people's needs are identified at the earliest opportunity

- Through the Early Years Strategic Board – there is a specific focus on SEND and areas of disadvantage. In schools and settings that there is a programme of support for SENCO's and leaders to identify needs early, embed graduation and ensure support is delivered in a timely.
- Working with early years partners and settings to identify how best to support children at the earliest opportunity.
- Revision of the graduated response and models of inclusion for schools and settings for children at SEN support
- Revision of the funding model to support children and young people supported at SEN support and with an EHCP
- Implementation of Mental Health Support Teams working in York schools to support emotional well-being and mental health
- Ensuring a strong third sector offer for children and young people with SEND

- Health screening through health visitors' mandated health checks, LAC health checks, effective use of notifications under S23 Children and Families Act, and increased take-up of learning disability health checks at ages 14-25.
- Revision of the neurodevelopmental pathway and associated support for children pre assessment and post diagnosis with ASC, ADHD/other neurodiverse conditions.

Priority Four - Effective transition is secured so that young people are able to live the best adult lives that they can

- Ensure successful transition planning at all key phases throughout children and young people's education journey
- Ensure successful transition planning is in place between paediatric and adult health providers
- Effective data sharing and forecasting takes place between children and adult services
- Develop an Integrated SEND delivery model, reflecting the age range 0 – 25. The SEND Hub will integrate assessments, pathways and draw on the expertise across the local area
- Development of the local offer that supports preparation for adulthood, secures more opportunities for employment

How will we know we have achieved our vision and ambitions?

- We will review this strategy each year. There will be a set of key performance indicators that we will agree and monitor progress against:
- Through auditing we will embed our practice model, and we will use the information to continue to drive up the quality and consistency of plans for our children and young people.
- Children, young people and families will tell us that their experiences in our local mainstream schools with SEND are positive that they feel included and listened to
- Feedback mechanisms show improvement in satisfaction rates for how we communicate, involvement with strategic planning and quality of our services.
- Reduction in exclusions and increase in the number of children with SEND able to access their local Mainstream School

- Children and young people remain in their schools following key points of transition
- Reduction in the number of placement movements at Y7 and Y10
- Destination data tells us more young people are accessing employment
- Children, young people, families and schools will tell us that the quality of our Education Health and Care Plans are consistently of a high standard, and that the support detailed in them result in success and achievement
- That there is an increase in local services jointly commissioned, shaped by our local communities and that there is improved contract monitoring arrangements in place to secure outcomes achieved
- Following consultation events – there is sufficient SEND Educational provision that meets the needs of the local population
- Place based commissioning is in place through the Integrated Care System
- Publish ‘You Said We Did’, Newsletters and hold regular events to communicate progress
- A revised neurodevelopmental pathway is in place, detailing the integrated offer across all partners working to support children and young people’s emotional health and wellbeing
- Our local integrated data set for SEND will tell us that there is a clear direction of improvement

